Data to the People!!!

Regulation, Deregulation, and the Internet Revolution

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Disclaimer

The opinions expressed are those of the speakers and do not necessarily reflect the views of other FCC staff, individual Commissioners, or the Commission



Outline

- 1. The demand for bandwidth
- 2. Taxonomy of technologies
- 3. Issues/Barriers
- 4. Possible research areas



Internet Trends

- High rate of growth
 - ◆ 1.6 million domain names as of 9/97, up from 30,000 in 1/94
- Increasing numbers of ISPs
 - Over 4,000 in North America, and 31 national backbones (Boardwatch July/August 1997 ISP Directory)
- Innovation in both software and hardware
 - Internet telephony
 - Web TV
 - ◆ Push media

- ◆ Java
- Streaming audio/video
- Wireless data services
- Changing usage patterns
 - Ultima Online average time on-line: 6 hours/day



Drivers

- Internet
 - ◆ e-mail
 - ◆ World Wide Web
 - Streaming audio and video
 - Desk-top videoconferencing
 - ◆ 3D, immersive technologies
- Digital TV and Video on Demand
- Videoconferencing



Potential applications for networked services

- Recreation and Entertainment
 - ◆ Total \$370 billion/year (1994)
- Travel
 - ◆ Domestic travel \$323 billion/year (1993)
- Health Care
 - ◆ Total \$950 billion/year (1994)
- Retail sales
 - ◆ Total \$2.34 trillion/year (1995)
 - Direct marketing (catalogs) -- \$ 46 B/year
- Education
 - ◆ Total K-12 -- \$275 billion/year (1993)
 - (from 1996 Statistical Abstracts)

Show me the money!

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- Broadcasting
- Cable television
- Motion pictures
- Video rentals
- Video games
- Computer software
- Recorded music
- Books
- Newspapers
- Magazines

\$ 195 billion

43.5 billion

25.5 billion

5.5 billion

9.9 billion

3.0 billion

1.4 billion

8.4 billion

11.2 billion

45.7 billion

23.4 billion

TOTAL

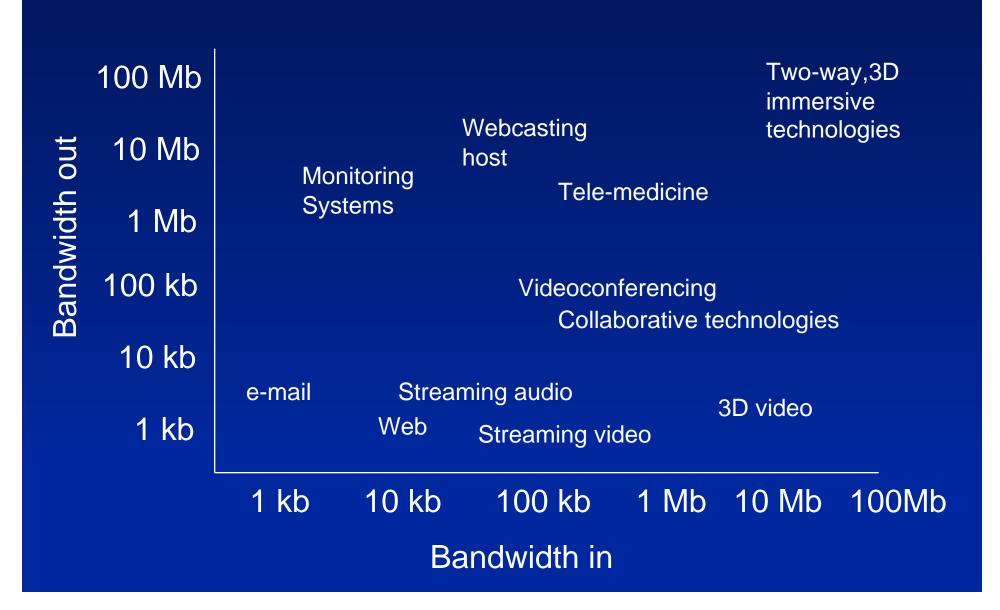
OVER \$370 BILLION

What will the Future Look Like?

- Bandwidth demand will keep growing
 - continued increase in Internet penetration
 - push media and streaming video
 - Internet games
 - electronic commerce
- Local competition will develop... eventually
 - too rich to ignore
- Continued experimentation with business models
 - companies search for the "killer app" and a growth strategy
- Converged networks will emerge
 - voice just one service on packet-switched data networks
 - Users will have increased choice and control



Minimum bandwidth requirements for different applications



Key Technologies

- Wired
 - **◆** POTS
 - **♦ ISDN**
 - ◆ xDSL
 - ◆ Electric power grid
 - ◆ Hybrid fiber coax
 - ◆ Fiber to the curb
 - ◆ Fiber to the home

Key Technologies (cont.)

- Wireless
 - **◆ LMDS**
 - ◆ MMDS
 - ◆ Digital TV
 - ◆ Cellular
 - ◆ PCS
 - ◆ Fixed wireless
 - ◆ Unlicensed spectrum
 - ♦ >30 GHz

Key Technologies (cont.)

- Satellite
 - ◆ Geosynchronous
 - Spot beams
 - ◆ LEOs (Iridium, Teledesic)
 - ◆ MEOs (Ellipsat)

Constraints on deployment

- Technology uncertainty
- Business uncertainty
- Regulatory uncertainty



Technology uncertainty

- Is the technology ready?
- Is it the best technology for the job?
- Is the technology reliable enough?
- Where are we on the cost curve?



Business uncertainty-Demand

- What's the demand?
- What's the killer application(s)?
- How much can we charge?
- How do we educate consumers?
- Who are our competitors?



Business Uncertainty-Supply

- How much will it cost to provide?
- Will we cannibalize existing services?
- Can we change the corporate culture?
- How to deal with workforce issues?



Regulatory Uncertainty

- What new entrants would like:
 - ◆ Clear terms and conditions, fair prices for:
 - unbundling
 - interconnection
 - co-location
 - ◆ Access to spectrum
 - Access to rights of way
 - ◆ Access to tower/antenna sites



Regulatory Uncertainty

- What the incumbents want:
 - ◆ Access to the long distance market
 - ◆ Pricing flexibility
 - ◆ Deregulation
 - ◆ Incentives for investment
 - ◆ Little or no competition



1996 Telecommunications Act

- Signed February 8, 1996
- Goals:
 - ◆ Give new entrants a chance
 - ◆ Give incumbent telcos access to long distance
 - ◆ Give consumers the benefits of competition (choice, lower prices, new services)
 - ◆ Let Congress, not the courts, set policy



Threw out the old rules

- Old Approach
 - Assumed natural monopoly
 - ◆ Barriers to entry/incumbent protection
 - ◆ Defined different services
 - ◆ Price regulation or rate-of-return regulation



A Better Way

- The New Approach reflects
 - ◆ Digital Revolution
 - ◆ Explosive growth of data networks
 - Converging technologies
 - Converging services
 - ◆ New technologies >> new competitors
 - Increased availability of capital



Reinventing Regulation

- Policy makers should rely on market forces wherever possible
- (De)regulation should promote increased competition
- (De)regulation should be competitively neutral
- (De)regulation should be investment neutral



Internet Issues at the FCC

- Policy Goals
 - Competition
 - Innovation and investment
 - Deregulation
 - Increasing bandwidth to businesses and the home
 - More, cheaper, better services for consumers
- The FCC has supported the growth of the Net
 - "Enhanced" services not subject to traditional carrier regulation
 - Refusal to allow imposition of per-minute interstate access charges on enhanced service providers
 - Created \$2.25 billion fund for access for schools and libraries
 - Using the Internet ourselves to better serve the public
- What we don't do -- content & crypto



The Paradigm Shift

- Moving from circuit-switched voice to packetswitched open internetworks
- Decoupling network software from hardware
 - Users benefit immediately from rapid innovation in software, rather than waiting for extensive switch upgrades
 - Ability to take advantage of scale economies at the edge of the network
- Voice as one form of data, rather than struggling to transmit data through networks optimized for voice
- Traditional regulatory, policy, and business models no longer work

Pressure on Traditional Models

	Common Carriage	Broadcast	Internet	
Information Flow	One-to-One	One-to-Many	Any-to-Any	
Capacity Constraint	Interconnection	Scarce Spectrum	Statistical Multiplexing	
User Role	User-initiated point-to-point communnications	Little/no user control (push)	User-initiated and user-controlled (push and pull)	



Network Reliability

- Internet usage increasing rapidly
 - ◆ Likely to exceed total traffic on the voice network in 5 years
 - Increasingly important for "mission critical" applications
- Need for better data about congestion effects
- The only real answer is to get packet traffic off of circuit-switched networks
- Solutions should be industry-driven, but industry must act and government can facilitate



Policy Goals >> Research Needs

- More competition >>
 - ◆ More research on heterogeneous networks
 - More research on systems integration
 - ◆ Better interconnection technologies
- Universal service >>
 - ◆ Cheaper, easier-to-use services
 - ◆ Better human-machine interfaces
- Reliable, secure networks >>
 - ◆ Research on complex networks
 - Better security technologies

For More Information

FCC Web site http://www.fcc.gov>

"Digital Tornado" working paper

http://www.fcc.gov/Bureaus/OPP/working_papers/oppwp29pdf.html

